State of California Office of Administrative Law

In re: State Water Resources Control Board

Regulatory Action:

Title 23, California Code of Regulations

Adopt sections: Amend sections: 3939.18, 3939.20 Repeal sections: NOTICE OF APPROVAL OF REGULATORY ACTION

Government Code Section 11353

OAL File No. 2015-0320-03 S

This regulatory action amends the TMDL for Ballona Creek in the Los Angeles region to reduce metals for both dry weather and wet weather situations. This regulatory action also amends the TMDL for Toxic Pollutants in the Ballona Creek Estuary. This action revises allocations in the Ballona Creek metals TMDL based on adjusting the maximum daily flow in the creek from 40 cfs to 64 cfs and adjusting the dry and wet-weather translators. The selenium numeric target and allocation is removed from the TMDL and there is additional flexibility provided to implement and demonstrate compliance with the TMDL. The TMDL for Toxic Pollutants in the Ballona Creek Estuary is amended to provide sediment targets for indirect effects and fish tissue, removing numeric targets and allocations for PAHs and revising sediment targets for direct effects consistent with the Water Quality Control Plan for Enclosed Bays and Estuaries - Part 1 Sediment Quality. This action also provides additional flexibility to implement and demonstrate compliance with the TMDL.

OAL approves this regulatory action pursuant to section 11353 of the Government Code.

Date: 5/4/2015

ďav J∥Gibson

Senior Attorney

For: **DEBRA M. CORNEZ** Director

Original: Thomas Howard Copy: Man Voong

STATE OF CALIFORNIA-OFFICE OF ADMIN. TRA NOTICE PUBLICATION		MISSION	(See instruc revers		For use by Secretary of State only
STD. 400 (REV. 01-2013) EMERGENCY NUMBER OAL FILE NOTICE FILE NUMBER REGULATORY ACTION NUMBER EMERGENCY NUMBER					
NUMBERS Z- ZO/5 - 032.0 - 035 For use by Office of Administrative Law (OAL) only					
	2015 MAR 20 AH 10: 12			ENDORSED - FILED in the office of the Secretary of State of the State of California	
	OFFICE OF MOMINISTRATIVE LAW			MAY E4 2015	
				2:13 PM	
NOTICE			REGULATIONS		
AGENCY WITH RULEMAKING AUTHORITY				AGENCY FILE NUMBER (If any)	
State Water Fe	sources lentro	Board			2014-0030
A. PUBLICATION OF NOTICE (Complete for publication in Notice Register)					
1. SUBJECT OF NOTICE		TITLE(S)	FIRST SECTION AFFEC	TED	2. REQUESTED PUBLICATION DATE
3. NOTICE TYPE Notice re Proposed Regulatory Action Othe	4. AGENCY CON	TACT PERSON	TELEPHONE NUMBER	• · · · · · · · · · · · · · · · · · · ·	FAX NUMBER (Optional)
OAL USE ACTION ON PROPOSED	NOTICE	Disapproved/	NOTICE REGISTER NUI	MBER	PUBLICATION DATE
B. SUBMISSION OF REGULA	Modified	Withdrawn			
1a. SUBJECT OF REGULATION(S) 1b. ALL PREVIOUS RELATED OAL REGULATORY ACTION NUMBER(S) Regional Water Quality Control Board R4 Ballona TMDLs Revision 05-1101-01 S and 2008-0903-01 S 2. SPECIFY CALIFORNIA CODE OF REGULATIONS TITLE(S) AND SECTION(S) (Including title 26, if toxics related) 1a. Subject of the section of the sectio					
SECTION(S) AFFECTED ABOIN (List all section number(s) AMEND individually. Attach 3939.18 and 3939.20 TITLE(s) REPEAL					
23		······································			· ·
TYPE OF FILING Regular Rulemaking (Gov. Code §11346) Resubmittal of disapproved or withdrawn nonemergency filing (Gov. Code §§11349.3, 11349.4)	Certificate of Compliance: The agency officer named below certifies that this agency complied with the provisions of Gov. Code \$511346.2-11347.3 either before the emergency regulation was adopted or within the time period required by statute. Emergency Readopt (Gov. Code, \$11346.1(h)) Changes Without Regulatory Effect (Cal. Code Regs., title 1, \$100) File & Print Print Only				
Emergency (Gov. Code, §11346.1(b)) State of disapproved or withdrawn emergency filing (Gov. Code, §11346.1) Other (Specify) Government Code 11353					
4. ALL BEGINNING AND ENDING DATES OF AVAILABILITY OF MODIFIED REGULATIONS AND/OR MATERIAL ADDED TO THE RULEMAKING FILE (Cal. Code Regs. title 1, \$44 and Gov. Code \$11347.1)					
5. EFFECTIVE DATE OF CHANGES (Gov. Code, §§ 11343.4, 11346.1(d); Cal. Code Regs., title 1, §100) Effective January 1, April 1, July 1, or October 1 (Gov. Code §11343.4(a)) Effective on filing with Secretary of State Secretary of State Effective antier (Specify) Code State Secretary of State Sec					Approval (l'ode 11353)
Department of Finance (Form STD.)			actices Commission		State Fire Marshal
7. CONTACT PERSON		TELEPHONE NUMBER	FAX NUMBER (C	Optional)	E-MAIL ADDRESS (Optional)
Man Voong (213) 576-6690 (213) 576-					Man.Voong@waterboards.ca.gov
8 I certify that the attached copy of the regulation(s) is a true and correct copy of the regulation(s) identified on this form, that the information specified on this form is true and correct, and that I am the head of the agency taking this action, or a designee of the head of the agency, and am authorized to make this certification.				For use by Office of Administrative Law (OAL) only ENDORSED APPROVED	
SIGNATURE OF AGENCY HEAD OR DESK	DATE 3-/6-		MAV 0 / 2015		
HYPED NAME AND TITLE OF SIGNATORY Renee Purdy, Chief, Regional Programs Section				0	ffice of Administrative Law

CONCISE SUMMARY OF REGULATORY PROVISIONS

TITLE 23. Waters

Division 4. Regional Water Quality Control Boards

Chapter 1. Water Quality Control Plans, Policies, and Guidelines Article 4. Los Angeles Region

§ 3939.20 Total Maximum Daily Load for Metals for Ballona Creek.

On September 6, 2007, the Los Angeles Regional Water Quality Control Board (Los Angeles Water Board) adopted Resolution No. R2007-015, amending the Water Quality Control Plan for the Los Angeles Region (Basin Plan). This Basin Plan amendment establishes a Total Maximum Daily Load (TMDL) to reduce metals (copper, lead, selenium, and zinc) in Ballona Creek for dry weather (maximum daily flow in the creek less than 40 cubic feet per second (cfs)) and wet weather (maximum daily flow in the creek equal to or greater than 40 cubic feet per second). The TMDL: (1) sets dry- and wet-weather numeric targets to achieve the California Toxics Rule (CTR) numeric water quality criteria for metals; (2) establishes a dry-weather loading capacity for a single critical flow to meet dry-weather numeric targets; (3) establishes a wet-weather loading capacity that varies with flow in order to meet the wet-weather numeric targets; and (4) allocates the dry- and wet-weather loading capacities among point and nonpoint sources of metals, with most of the capacity allocated to storm water sources.

The principale regulatory mechanisms to implement the TMDL are: (1) the Los Angeles County municipal <u>separate</u> storm <u>watersewer system (MS4)</u> National Pollutant Discharge Elimination System (NPDES) permit, (2) the Caltrans storm water<u>MS4</u> NPDES permit, (3) the general industrial and construction storm water NPDES permits, (4) "other NPDES permits" for low-volume, intermittent, non-stormwater discharges, and (5) the authority vested in the Executive Officer by Water Code section 13267.

On December 6, 2013, the Los Angeles Regional Water Quality Control Board adopted Resolution No. R13-010, amending the Basin Plan to revise the Total Maximum Daily Loads for Metals in Ballona Creek and the Total Maximum Daily Loads for Toxic Pollutants in the Ballona Creek Estuary

The Basin Plan amendment adopted by Resolution No. R13-010 revises the TMDL adopted by Resolution No. 2007-015 by revising allocations based on adjusting the maximum daily flow in the creek from 40 cfs to 64 cfs and adjusting the dry- and wet-weather translators; removing selenium numeric target and allocations from the TMDL; and providing additional flexibility to implement and demonstrate compliance with the TMDL.

CONCISE SUMMARY OF REGULATORY PROVISIONS

TITLE 23. Waters

Division 4. Regional Water Quality Control Boards

Chapter 1. Water Quality Control Plans, Policies, and Guidelines Article 4. Los Angeles Region

§ 3939.18 A Total Maximum Daily Load for Toxic Pollutants in Sediment in Ballona Creek Estuary.

On July 7, 2005, the Los Angeles Regional Water Quality Control Board adopted Resolution No. R05-008, amending the Water Quality Control Plan for the Los Angeles Region (Basin Plan) by establishing a Total Maximum Daily Load (TMDL) to reduce toxic pollutants in sediment in Ballona Creek Estuary (Estuary). The TMDL sets numeric concentration-based targets for cadmium, copper, lead, silver, zinc, chlordane, total dichlorodiphenyltrichloroethane (DDT) isomers and metabolites, total polychlorinated biphenyls (PCBs), and total polynuclear aromatic hydrocarbons (PAHs) in the sediment for the Estuary. The targets are based on Effects Range-Low sediment quality guidelines compiled by the National Oceanic and Atmospheric Administration and will be achieved primarily by limiting the amount of pollutants associated with suspended sediment in storm water runoff.

The TMDL will mainly be implemented through National Pollutant Discharge Elimination System (NPDES) storm water permits, including the Los Angeles County Municipal Separate Storm Sewer Systems (MS4) permit, the California Department of Transportation (Caltrans) MS4 permit, the general industrial and construction permits, and other NPDES permits for low-volume, intermittent, non-stormwater discharges, and through the authority vested in the Executive Officer by Water Code section 13267.

The TMDL requires the general industrial and construction storm water permittees to achieve assigned wasteload allocations within seven years and nine years of the effective date of the TMDL, respectively. The implementation schedule for the municipal and Caltrans permittees consists of a phased approach, with wasteload allocations to be achieved in prescribed percentages of the watershed, with total compliance to be achieved within fifteen years of the effective date of the TMDL. The TMDL requires the municipal and Caltrans storm water permittees to submit a coordinated monitoring plan within one year of the effective date of the TMDL and an implementation plan within five and a half years of the effective date of the TMDL. The monitoring plan must include bioaccumulation testing of fish and mussel tissue and sediment toxicity testing. The TMDL allows for special studies, which are due within five years of the effective date of the TMDL, to refine source assessments, provide better estimates of loading capacity, and optimize implementation efforts. The TMDL specifies that within six months of the effective date of a statewide adopted sediment quality objectives and implementation policy, the Los Angeles Regional Water Quality Control Board will re-assess the numeric targets and wasteload allocations for consistency with these statewide objectives. The TMDL also specifies that within six years of its effective date, the Los Angeles Regional Water Quality Board shall reconsider the waste load allocations and implementation schedule based on the results of special studies.

On December 6, 2013, the Los Angeles Regional Water Quality Control Board adopted Resolution No. R13-010, amending the Basin Plan to revise the Total Maximum Daily Loads for Metals in Ballona Creek and the Total Maximum Daily Loads for Toxic Pollutants in the Ballona Creek Estuary.

The Basin Plan amendment adopted by Resolution No. R13-010 revises the TMDL adopted by Resolution No. 07-008 by revising sediment targets for direct effects consistent with the Water Quality Control Plan for Enclosed Bays and Estuaries – Part 1 Sediment Quality; establishing sediment targets for indirect effects and fish tissue based on the Office of Environmental Health Hazard Assessment (OEHHA) Fish Contaminant Goals; removing numeric targets and allocations for PAHs from the TMDL; and providing additional flexibility to implement and demonstrate compliance with the TMDL through various implementation strategies.